# Glenview Downtown Development Advisory Assignment

Workshop with the Glenview Board of Trustees *March 6, 2012* 



U.S. Equities Realty

## Agenda

- **1.** Glenview's Role in Downtown Development Todd Hileman/Don Owen
- 2. Development Advisor Andy Norman/Linda Goodman
  - > Assignment Overview
  - Progress Update
- 3. Public Comment Period Mary Bak/Jeff Brady/Ellen Dean

## **Downtown Development**

Property & Business Owners

**Land Values** 

**Leasing Rates** 

Independent Business Decisions

Village of Glenview

Village Owned Properties

**Zoning / Code Requirements** 

**Planning Documents** 

#### **Downtown Focus**

Since 1990, downtown has been the focus of planning studies, infrastructure improvements, and innovative code updates.

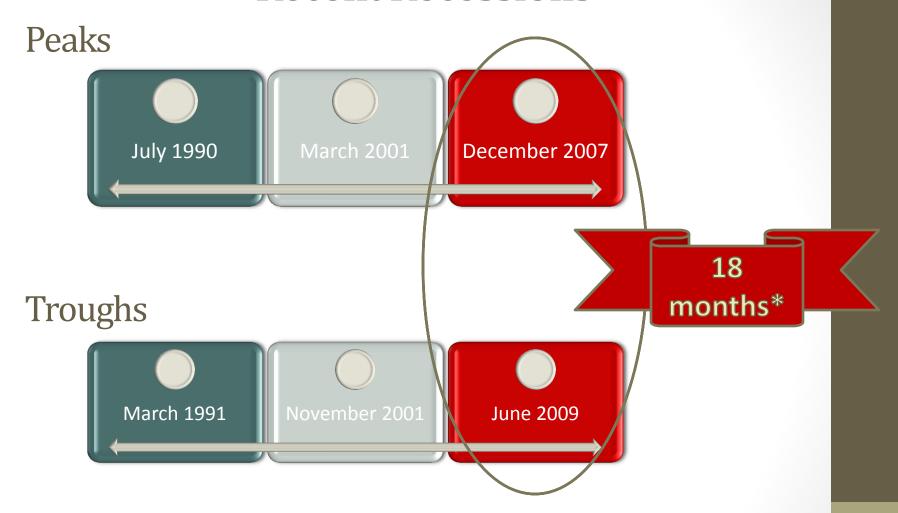
- 1990 Comprehensive Plan Downtown update
- 1990 Downtown Plan Commuter Station/Depot Street
  - New Metra/Amtrak station (1994)
  - Depot Square area developed (1995)
- 1994 Business District Plan -A Vision for the Future
  - Glenview Rd. reconstruction & streetscape improvements (1995)
  - Adopted D-1 code for downtown (1996)
    - The Cloisters and Dewes Court developed (1999)
- 2004 Comprehensive Plan Downtown update
  - Epco / Post Office acquisitions for Glenview Library (2005)
- 2006 Downtown Revitalization Plan
  - Acquired Dominick's site to retain grocery use (2007)
  - Adopted form-based code regulations (2008)
- 2010 Waukegan Road Corridor Study
  - Waukegan/Glenview pedestrian improvements (2011)

## **National Bureau of Economic Research**

"A <u>recession</u> is a significant decline in economic activity spread across the economy, lasting more than a few months, normally visible in real Gross Domestic Product (GDP), real income, employment, industrial production, and wholesale-retail sales."

- 47 recessions since 1790
- 11 recessions since WWII
- Avg. duration of 11 post-WWII recessions 10 months

## **Recent Recessions**



<sup>\*</sup>Note: In determining that a trough occurred in June 2009, NBER did <u>not</u> conclude that economic conditions since that month have been favorable or that the economy has returned to operating at normal capacity.

#### Introduction to the Team

**U.S. Equities Realty**: Full-service commercial real estate firm with an Advisory Services Group

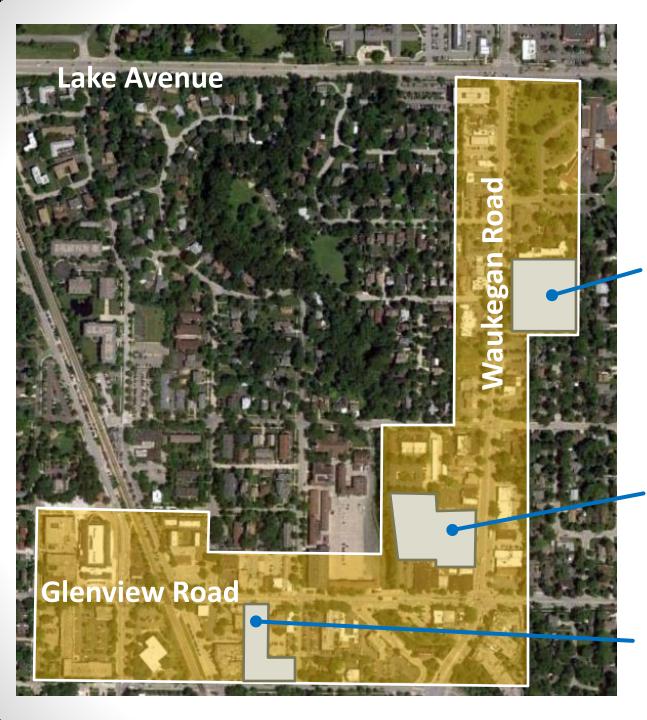
Martin Stern, Executive Vice President, Advisory Services
Michael Tobin, Senior Vice President, Development
Andrew Norman, Vice President, Advisory Services

**Goodman Williams Group**: Real estate research firm specializing in market analyses

Linda Goodman, Principal

## **Assignment Overview**

- 1. Targeted Strategies for Village-Owned Sites
  - Former Dominick's Site
  - Village Hall
  - Downtown Fire Station
- 2. Ideas to Facilitate Investment in Private Properties
- 3. Code Review
- 4. Outreach



## **Study Area**

Village Hall Site

Former Dominick's Site

**Downtown Fire Station** 

## **Downtown Retail Opportunity**

Downtown is a unique place, with important anchors and an established identity.

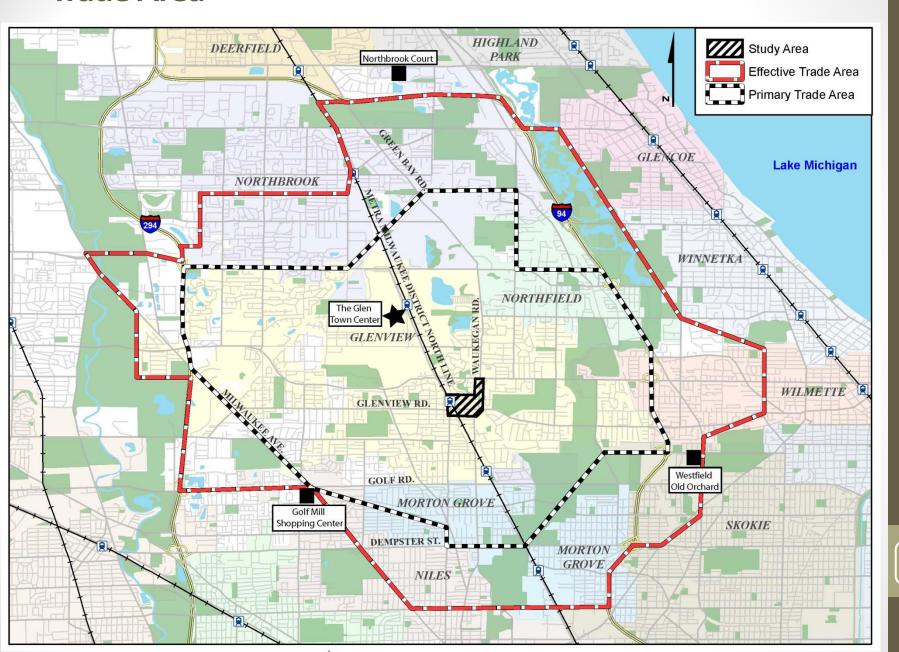
- Center for civic functions
- Anchors such as library, OLPH, and train station
- Unique building stock and street environment
- Core of existing businesses with dedicated operators

#### **Downtown Retail Constraints**

Downtown Glenview serves primarily as *neighborhood-level* shopping district

- Insufficient retail demand to fill all existing vacant space
- Code Limitation on permitted ground floor uses
- Lack of capital for tenant improvements and remodeling relative to modern shopping centers
- Older buildings with outdated layouts
- Insufficient Street parking / perceived shortage of convenient parking

## **Trade Area**



#### **Retail Market Assessment**

## Opportunities for new retail include:

- Grocer
- Bakery, candy store, wine shop, or other specialty foods
- Limited-service, quick-casual and maybe more full-service restaurants
- Dining with live entertainment
- Small, primarily independently owned stores

## Some Common Themes from Outreach: "Downtown Matters"

- Downtown needs more attractions / activities to draw people;
  - desirable uses include restaurants, entertainment, grocery store, specialty food stores, unique shops
- Downtown is different / should remain different than other shopping areas in Glenview
- From merchants and business owners: Downtown needs its own business organization for promotional activities

## **Village-Controlled Sites**

1. Former Dominick's Site

2. Downtown Fire Station

3. Village Hall Site

#### 1. Former Dominick's Site

- Best opportunity for a larger-format retailer to have a positive impact on Downtown
- Assume no additional property acquisition
- Among the most feasible of larger retail uses is a grocer
  - Full-service grocers
    - > Typical store sizes have increased over time to 50,000 sf 80,000 sf
    - > Require parking at or above 4 spaces per 1,000 sf of store
    - > Looking for major corner locations and high visibility
  - Specialty grocers
    - > Destinations; less dependent on visibility / convenience
    - > Sometimes prefer traditional downtown locations
- Currently engaged in discussions with a range of grocers

#### 2. Downtown Fire Station

- Key location in the traditional center of downtown
- Target uses should include restaurants / entertainment to help support critical mass of like uses nearby
- Alternative configurations:
  - 1. Relocation of fire station and re-use of building
  - Re-configuration of fire station and re-use of Glenview Road frontage
  - 3. Assembly with adjacent site(s) and redevelopment

## 3. Village Hall Site – Future Opportunity

- Re-Use Alternatives to be Considered:
  - Well-suited for residential redevelopment: Size and depth for interior open space, amenities, and buffering on edges
  - Re-use of existing building(s) for office users to be examined
- New retail development on the site should be minimized
  - Demand for new retail should be focused on existing space and better-located sites

#### **Code Issues**

Overall Objective: Create a more dynamic downtown by allowing for an expanded range of uses that attract shoppers and visitors

- Allow select service-related uses on ground floors that generate frequent visits and support retail
- Drive-throughs for desirable uses, in appropriate locations and configurations, should be considered as special uses

## Range of Service Uses

More Supportive of Retail

Less Supportive of Retail

Fitness / Yoga / Pilates Music & Dance Schools Amusement & Recreation Services for Children Art & Photo Studios (with classes) Health & Beauty Personal Services Laundry & Dry Cleaning / Tailoring **Doctor & Dentist Offices** Physical Therapy / Chiropractors Educational / Tutoring Day Care **Print & Copy Shops** Banks Commercial Offices (insurance, travel agents, real estate, financial advisors) Non-Commercial / Corporate Offices (can locate on upper floors)

## **Options for Allowing Expanded Service Uses**

- Consider allowing a very select list of services retailers/ businesses as permitted uses
- Consider allowing select services uses as special or conditional uses
- Permit service uses that include a retail component
- In combination with the above, reexamine the geography of use districts (e.g. pedestrian-oriented Glenview Road v. autooriented Waukegan Road)

## **Drive-Throughs**

#### <u>Issues</u>

- Outright prohibition prevents Village from considering lowimpact drive-throughs associated with desirable uses
- Glenview and Waukegan Road are treated the same in the code, though have very different traffic characteristics

#### **Examples of Businesses Requiring Drive-Throughs**

- Coffee Shops
- Pharmacies
- Banks
- Quick-service restaurants
  - Where drive-through is a large component of sales volume
  - Where drive-through is ancillary to main in-store volume

## **Options for Allowing Drive-Throughs**

- Allow only as Special or Conditional Use based on satisfactory review and mitigation of impacts
- Allow only in association with desirable uses that support downtown
- Allow only in areas that safely support the auto ingress, egress, and separation from pedestrian traffic

## **Moving Forward**

#### Next Steps:

- Schedule dedicated workshop to discuss select concepts in greater depth
- Develop and review specific strategies and implementation steps
- 3. Pursue immediate opportunities as they arise
- 4. Consider preparing downtown merchandising/ marketing strategy that matches the uses the market will support with downtown space opportunities

#### PUBLIC COMMENT PERIOD

- Please step to the podium
- State your name and address
- Limit comments to less than 3 minutes if possible

#### For further input:

<u>Downtown@glenview.il.us</u> anorman@usequities.com

# Final Board Comments/Questions